PLANNING PROPOSAL – EXTENSION OF ANNANDALE CONSERVATION AREA

INTRODUCTION

This Planning Proposal has been prepared by the Inner West Council to explain the intent of and justification for an amendment to *Leichhardt Local Environmental Plan 2013* (LEP 2013) to facilitate an extension of the existing Annandale Conservation Area.

The Planning Proposal responds to concerns about demolitions raised with the former Leichhardt Council by residents. A 2003 study by heritage consultants Gooden Mackay Logan had recommended that the Annandale Conservation Area should be extended to include this excluded part of Annandale.

Leichhardt Council appointed heritage consultants NBRC to review some of the properties concerned in late 2015 and establish a methodology that could be used for the remaining properties. Council officers applied this methodology in 2016 to complete the review of properties in the excluded part of Annandale.

The Planning Proposal seeks to amend the Heritage Maps of LEP 2013 to cover 323 properties in Annandale that are not currently with the Annandale Conservation Area.

The Planning Proposal has been prepared in accordance with Section 55 of the *Environmental Planning & Assessment Act 1979* (the Act) and the Department of Planning and Environment's documents "A guide to preparing planning proposals" and "A guide to preparing local environmental plan".

Background

In September 2015 Council resolved that a review of the 2004 Godden McKay Logan Heritage Review be undertaken by Council's Strategic Planning team to identify steps required to implement an alteration to the boundary of the Annandale Heritage Conservation Area and that the report be tabled at the Heritage Committee for discussion.

The matter was raised when Council was made aware of a complying development certificate being issued by a private certifier to demolish all existing structures at 307 Nelson Street, Annandale. The concern was that the property and adjoining properties on the eastern side of Nelson Street can be demolished under the State Environmental Planning Policy (SEPP) Exempt & Complying Codes because they sit just outside the Annandale Heritage Conservation Area (C1) listed and mapped in Leichhardt Local Environmental Plan 2013.

Annandale Heritage Conservation Area currently covers the majority of the suburb with some properties along the western and eastern boundaries close to Whites Creek and Johnston Creek being excluded.

Analysis and recommendations of Leichhardt Heritage Review: Stage 2 (Jan 2004)

In 2003 heritage consultants Godden Mackay Logan were commissioned by Council to complete stage two of Council's Heritage Review.

The outcome of the study was as follows:

- Review of the existing conservation area boundaries;
- Drafting of 'Statement of Significance' and 'Key Values' for each Area;
- Identification of thresholds/benchmarks for the subsequent assessment of contributory buildings/values by Council; and
- Review of the Local Environmental Plan (LEP) provisions relating to heritage and the structure/framework of the DCP.

The study emphasised that the approach of Council's Residential Development Control Plan (DCP) at the time was towards providing advice about new development and recommended that the guidelines focus on ensuring that the existing fabric within conservation areas should be retained as much as possible with minimal change. This included a recommendation that additional protections for small attached and semi attached houses be incorporated into the DCP.

The study also noted a number of ongoing heritage management concerns including inappropriate alterations and additions, the demolition of contributory items within conservation areas and the general demolition of structures within these areas detrimentally affecting the significance of existing Conservation Areas.

With regard to Annandale the study recommended that the existing Annandale Conservation Area boundaries be increased slightly to include the whole suburb from Whites Creek to Johnston Creek. The study highlighted that the suburb of Annandale was largely laid out and formed as a single entity and therefore needed to be managed as a whole.



Figure 1: Existing and Proposed Conservation Area under review

The study recommendations were endorsed by Council and incorporated into a draft LEP amendment to extend a number of the existing conservation areas. This draft amendment was publicly exhibited and forwarded to the Department of Planning.

In the interim the NSW Government and Department had prepared the Standard Instrument LEP program requiring all NSW Councils to redraft their LEPs using the common format and content required by the standard LEP template. The Department required the proposed amendment be put on hold until Leichhardt Council could prove that what would become Leichhardt LEP 2013 could meet all obligations and requirements with regard to residential dwelling targets and jobs provision required by the Inner West Subregional Plan. Leichhardt LEP 2013 was published in December 2013.

Assessment of Conservation Area Extension

A recent review indicated that development approved and undertaken in the areas outside the Conservation Area is consistent with that which has been constructed and approved within the Annandale Conservation Area during the same period (2003-present) resulting in a consistent built form with identified heritage significance.

A partial re-assessment was undertaken by Council heritage consultants NBRS to determine whether the development approved or constructed is likely to have compromised the suitability of those areas for inclusion within Annandale Conservation Area.

NBRS carried this work out based on their methodology assessment for the Parramatta Road corridor as part of a Strategic Sites and Corridors commission. This study was presented to the March 2016 Policy meeting and endorsed by Council. The area covered by this study includes the southern and eastern parts of the original proposed extension to the Annandale Conservation so the heritage value of the approximately 120 properties in these localities was updated. These included the properties along:

- the southern side of Albion Street;
- the eastern side of Susan Street; and
- the eastern side of Taylor Street.

There were approximately 200 properties outside the Annandale Conservation Area within the suburb yet to be assessed. Using the same methodology NBRS implemented to complete the Parramatta Road / Norton Street Heritage Study Council's Strategic Planning team completed the assessment of all properties within the suburb of Annandale lying outside the Conservation Area to determine whether the Area should be extended and if so to what extent.

Any extension of the heritage conservation areas within former Leichhardt Municipality listed in Schedule 5 (Environmental Heritage) of LEP 2013 would require an LEP amendment. Heritage assessment of all properties within the suburb of Annandale lying outside the existing Conservation Area

Consistent with the NBRS study the heritage assessment has been undertaken using methodology and guidelines drafted by the Heritage Office of NSW set out in Assessing Heritage Significance (2001), Conservation Areas (1996) and Planning and Heritage (1996).

The assessment included a site survey undertaken during August, September and October 2016 of the frontages of all properties in the study area. Data sheets (**Attachment 1**) were prepared listing each property, the predominant architectural style, notes on the character, design features and history of the structure/site and photos documenting the property on the date visited.

The data sheet includes a ranking to define the degree to which individual buildings contribute to the character of the area (see table below).

Ranking	Definition
Heritage Item (local listing) - HI (local)	A building of state or local heritage significance that also contributes
	substantially to the stated character of
	the area in the terms given in the definition of the Conservation Area.
Building which contributes to the Area (heritage & aesthetic	A building which contributes to the character of the area but significance
significance) - HA	has been reduced by loss of original architectural detail and materials and/or unsympathetic additions.
Neutral - N	A building where the impact on the heritage character of the area is neutral.
Detracting - D	A building which has an adverse impact upon the character of the area because of its scale, design, assertiveness, materials or the like, or because its original qualities have been militated or removed.

The study area was spilt into two parts:

- Annandale Conservation Area Extension investigation West (properties within close proximity of White Creek) includes 194 data sheets
- Annandale Conservation Area Extension investigation East (properties within close proximity of Johnston Creek) includes 129 data sheets

Each data sheet includes an assessment for that individual site. The assessment uses the methodology to make recommendations to inform the buildings ranking as follows:

- Retain and where possible reinstate the significant façade and character
- Potential for sympathetic alterations and additions at the rear of the property
- Any proposed development to respect the character of the area
- Potential development site

The heritage assessment resulted in the following:

Annandale Conservation Area Extension investigation – West		
Ranking	Tally	
Heritage Item (local listing) - HI (local)	2	
Building which contributes to the Area	166	
(heritage & aesthetic significance) - HA		
Neutral - N	17	
Detracting - D	2	
Other (includes parks & N/A)	7	

Annandale Conservation Area Extension investigation – East			
Ranking Tally			
Heritage Item (local listing) - HI (local)	3		
Building which contributes to the Area	85		
(heritage & aesthetic significance) - HA			
Neutral - N	36		
Detracting - D	2		
Other (includes parks & N/A) 3			

The study has found that the vast majority of buildings in the suburb of Annandale not located within the existing conservation area either contribute to, or do not detract from, the collective heritage significance of the suburb. These buildings/structures should be protected from potential demolition.

Part 1 – Objective or Intended Outcome

The objective of this Planning Proposal is to amend Leichhardt Local Environmental Plan 2013 (LEP 2013) to extend the Annandale Conservation Area to protect properties of heritage significance and help ensure this important planned suburb is managed as a single conservation entity.

Part 2 – Explanation of Provisions

The provisions to be included in the proposed LEP are outlined below, in accordance with Section 55(2) of the Environmental Planning and Assessment Act 1979 (EP&A Act).

Leichhardt Local Environmental Plan 2013

Name of Plan

This Plan is Leichhardt Local Environmental Plan 2013 (Amendment No.TBC).

Aims of the Plan

This Plan aims to amend the Leichhardt Local Environmental Plan 2013 as follows:

• Amend Leichhardt LEP 2013 Heritage Map Sheet HER_005, HER_008 and HER_009 in accordance with the proposed heritage map shown in Part 4 of this Proposal.

Land to which Plan applies

This Plan applies to all properties included on the proposed heritage map shown in Part 4 of this Proposal.

Part 3 – Justification

Section A – Need for the planning proposal

Q1. Is the planning proposal a result of any strategic study or report?

In 2003 heritage consultants Godden Mackay Logan were commissioned by Council to complete a review of the existing heritage conservation areas, including Annandale. This study recommended an extension and the NSW Department of Planning supported the preparation of an LEP amendment.

This work has been reviewed and updated by Council staff and heritage consultants NBRS.

Q2. Is the planning proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

There is no better way to ensure that those properties on the fringes of Annandale with identified heritage value which contribute to the character of the Conservation Area are preserved than inclusion within the existing Area. This will require any development proposed for the Area to be consistent with the aims and objectives of the LEP regarding heritage conservation.

Section B – Relationship to strategic planning framework

Q3. Is the planning proposal consistent with the objectives and actions of the applicable regional or sub-regional strategy (including the Sydney Metropolitan Strategy and exhibited draft strategies)?

A Plan for Growing Sydney

The Planning Proposal is consistent with A Plan for Growing Sydney. The key priorities are addressed in the table below.

Direction	Applicable	Comment		
Goal 1 – A competitive economy				
1.1 Grow a more internationally competitive Sydney CBD	N/A	The site is not part of the Sydney CBD.		
1.2 Grow Greater Parramatta – Sydney's second CBD	N/A	The site is not part of the Parramatta CBD.		
1.3 Establish a new Priority Growth Area	N/A	The site is not part of the new Priority Growth Area between Olympic Park and Parramatta.		
1.4 Transform the productivity of Western Sydney	N/A	The site is not within Western Sydney.		
1.5 Enhance capacity at Sydney's gateways and freight networks	N/A	The site is not a gateway site or part of a freight network.		
1.6 Expand the Global Economic Corridor	N/A	The site is not part of the Global Economic Corridor.		
1.7 Grow strategic centres	N/A	The site is not defined as a strategic centre.		
1.8 Enhance linkages to regional NSW	N/A	The site is not located on existing or proposed regional connection corridors.		
1.9 Support priority economic sectors	N/A	The site is not identified as a key precinct and not zoned or recommended to be zoned for		

		industrial purposes.
1.10 Plan for education and health services	N/A	The site is not proposed to include educational or health
		facilities.
1.11 Deliver infrastructure	N/A	The Proposal does not include infrastructure provision.
Goal 2 - A city of housing choic	ce	
2.1 Accelerate housing supply	Yes	The Proposal aims to
across Sydney		predominantly preserve the
		existing urban form or allow for
		development including suitable alterations and extensions of a
		scale consistent with that form.
2.2 Accelerate urban renewal	Yes	The Proposal aims to
across Sydney		predominantly preserve the
		existing urban form or allow for
		development including suitable
		alterations and extensions of a scale consistent with that form.
2.3 Improve housing choice	Yes	The Proposal aims to
		predominantly preserve the
		existing urban form or allow for
		development including suitable
		alterations and extensions of a
2.4 Deliver timely and well	N/A	scale consistent with that form. The site is not located within the
planned greenfield precincts	N/A	North West and South West
and housing		Growth Centres.
Goal 3 - A great place to live		
3.1 Revitalise existing suburbs	Yes	The Proposal aims to
		predominantly preserve the
		existing urban form or allow for
		development including suitable alterations and extensions of a
		scale consistent with that form.
3.2 Create a network of open	Yes	The Conservation Area includes
and green spaces across		valuable public open space in a
Sydney		suburb with a very low provision
		per capita.
3.3 Create healthy built	Yes	The Conservation Area includes
environments		
		valuable public open space in a
		suburb with a very low provision
		suburb with a very low provision per capita and will continue to
		suburb with a very low provision per capita and will continue to provide open spaces for both
		suburb with a very low provision per capita and will continue to
3.4 Promote Sydney's heritage	Yes	suburb with a very low provision per capita and will continue to provide open spaces for both passive and active recreational uses.
3.4 Promote Sydney's heritage, arts and culture	Yes	suburb with a very low provision per capita and will continue to provide open spaces for both passive and active recreational
arts and culture		suburb with a very low provision per capita and will continue to provide open spaces for both passive and active recreational uses.
arts and culture Goal 4 - A sustainable and resil	lient city	suburb with a very low provision per capita and will continue to provide open spaces for both passive and active recreational uses.
arts and culture		suburb with a very low provision per capita and will continue to provide open spaces for both passive and active recreational uses.

4.2 Build Sydney's resilience to natural hazards	N/A	
4.3 Manage the impacts of development on the environment	N/A	

Central District Plan

The Planning Proposal is consistent with the current Draft Central District Plan (2016) as it facilitates the conservation of local heritage within the Sydney Metropolitan area. The relevant priorities are addressed in the Assessment table below.

Assessment Criteria

'A guide to preparing planning proposals' establishes the below Assessment Criteria to be considered in the justification of a planning proposal.

a)	Does the proposal have strategic	The Planning Proposal is consistent with
	merit? Is it:	several Draft Central District Plan
		priority's including:
•	Consistent with the relevant regional plan outside of the Greater Sydney Region, the relevant district plan within the Greater Sydney Region, or corridor/precinct plans applying to the site, including any draft regional, district or corridor/precinct plans released for public comment; or	 Delivering housing diversity through heritage sensitive development; Providing design-led planning in a historically important planned suburb. Conserving heritage and unique local characteristics.
	Consistent with a relevant local	
	council strategy that has been	Council has not prepared a local strategy
	endorsed by the Department; or	that encompasses the subject area,
•	Responding to a change in	however the Planning Proposal is
	circumstances, such as the	consistent with the Leichhardt 2025+
	investment in new infrastructure or	Strategic Plan.
	changing demographic trends that	
	have not been recognised by existing planning controls.	The existing planning controls have not recognised a growing trend for demolition of heritage significant properties in this part of Annandale. The Planning Proposal addresses this issue. It is therefore considered that the Proposal has strategic merit.
b)	Does the proposal have site-specific	The Planning Proposal will have no
	merit, having regard to the following:	impact on the natural environment,
•	the natural environment (including	resources or hazards. It is entirely
	known significant environmental	consistent with existing and approved
	values, resources or hazards) and	uses in the subject area. The Planning
		Proposal will also manage the potential

•	the existing uses, approved uses, and likely future uses of land in the vicinity of the proposal and the services and infrastructure that are or will be available to meet the	future negative impacts of uncontrolled redevelopment of significant heritage properties in the area and on the overall integrity of this planned historic suburb.
	demands arising from the proposal and any proposed financial arrangements for infrastructure provision.	The Planning Proposal may slightly reduce the level of demand for services and infrastructure that might arise from uncontrolled redeveloped in the subject area without the proposed LEP amendment.

Q4. Is the planning proposal consistent with a council's local strategy or other local strategic plan?

Local strategies and strategic plans have yet to be prepared for the recently formed Inner West Council. Accordingly, assessment of the Proposal against strategies and studies of the former Leichhardt Council is considered appropriate.

Leichhardt Local Environmental Plan 2013

The environmental planning instrument applying to the site is the *Leichhardt LEP* 2013.

Any future development within Leichhardt LGA is to be consistent with and give consideration to the aims and objectives of the Plan and the relevant zone.

The most relevant aims of Leichhardt LEP 2013 that apply to this Proposal are as follows:

- (a) to ensure that development applies the principles of ecologically sustainable development,
- (b) to minimise land use conflict and the negative impact of urban development on the natural, social, economic, physical and historical environment,
- (c) to identify, protect, conserve and enhance the environmental and cultural heritage of Leichhardt,
- (e) to protect and enhance the amenity, vitality and viability of Leichhardt for existing and future residents, and people who work in and visit Leichhardt,
- (f) to maintain and enhance Leichhardt's urban environment, and
- (*I*) to ensure that development is compatible with the character, style, orientation and pattern of surrounding buildings, streetscape, works and landscaping and the desired future character of the area.

The proposed LEP amendment is consistent in addressing the aims of the Leichhardt LEP 2013 as follows:

- It aims to protect preserve urban form in Annandale with identified heritage significance.
- It aims to facilitate development that is consistent with the character of the Area allowing for sympathetic alterations and additions to existing buildings.

This Proposal does not include rezoning of any property within the former Leichhardt Municipality.

Under *Leichhardt LEP 2013*, the vast majority of properties to be included within Annandale Conservation Area are zoned General Residential (R1). This Proposal will allow for more housing that is compatible with the character, style, orientation and pattern of surrounding buildings, streetscapes, works and landscaped areas and therefore will enhance the amenity of existing and future residents of Annandale's neighborhoods.

Clause 5.10 (Heritage conservation) of Leichhardt LEP 2013 aims to conserve the environmental heritage of Leichhardt Municipality through heritage conservation areas, including urban fabric, settings and views. Including the fringe areas within the existing Conservation Area and requiring the consent authority to consider the effect of any proposed development on the heritage significance of the Area will have a positive impact upon the urban form of the suburb.

Leichhardt 2025+

Key Service Area	Applicable	Comment
Social		
Community well-being	Yes	The Proposal will contribute to community well-being by enhancing community cohesion whilst ensuring preservation of local neighbourhoods.
Accessibility	Yes	N/A
Environment		
Place where we live and work	Yes	The proposed extension of the Annandale Conservation Area shall provide greater certainty for existing and future property owners and residents of the suburb

The Proposal is consistent with the goals and objectives of the key six service areas with the Plan.

		regarding the built form to be preserved and encouraged.
A sustainable environment	Yes	The Proposal does not seek to change the built form and will provide greater certainty to existing and future owners.
Civic Leadership		
Sustainable services and assets	Yes	The site is located in close proximity to existing services and infrastructure. The Proposal will not result in additional demand for services on the site.

Leichhardt Community and Cultural Plan 2011-2021

The Leichhardt Community and Cultural Plan comprises an integrated 10 year Strategic Service Plan, supported by a 4 year Service Delivery Plan that addresses the social and cultural aspirations and challenges of the former Leichhardt LGA.

The 10 year Strategic Service Plan outlines the specific roles of the former Leichhardt Council in planning for local communities in a way that builds on community strengths, while responding to current and future situations predicted by social research. This Plan guides Council's work with the community to achieve five shared strategic objectives:

- 1. Connecting people to each other
- 2. Connecting people to place
- 3. Developing community strengths and capabilities
- 4. Enlivening the arts and cultural life
- 5. Promoting health and wellbeing

The 4 year Service Delivery Plan outlines actions, activities and programs to meet the strategic objectives, outcomes and strategies outlined in the Community and Cultural Plan, and identifies the responsibilities and resources required to implement the Plan over a four year period.

The Planning Proposal is consistent with the objectives of the Community and Cultural Plan with regard to encouraging the provision of a variety of appropriate and diverse housing for a range of residents and fostering pedestrian and cycle friendly neighbourhoods with access to local services, spaces and places.

Integrated Transport Plan

Leichhardt's Integrated Transport Plan (2013) and 4 year Service Delivery Plan (2014-2018) have been developed to assist in "Reducing Private Car Dependency for all Travel" while "Improving Safety for all Members of our Community". In order to achieve this, the Plan established the following 9 strategic objectives:

- 1. Improve accessibility within and through the LGA;
- 2. Create a legible, direct and safe pedestrian and cycling environment;
- 3. Provide appropriate levels of parking;

- 4. Encourage public transport use;
- 5. Provide a safe and efficient road network for all road users;
- 6. Facilitate integration of land use, transport and community & cultural activities;
- 7. Provide convenience for users of Leichhardt LGA;
- 8. Promote health and wellbeing; and
- 9. Improve environmental conditions.

The Planning Proposal embraces the concepts outlined in Leichhardt's Integrated Transport Plan by allowing a modest level of residential population growth within walking distance of buses and light rail and adjacent to cycling facilities.

Q5. Is the planning proposal consistent with applicable State Environmental Planning Policies?

The Proposal is consistent with the applicable State Environmental Planning Policies as summarised below.

SEPP Title	Applicable	Comment
SEPP No 55 Remediation of Land	Yes	Any future modification to an existing development consent or new development application for properties within the Area will be required to comply with the SEPP.
SEPP No 65 Design Quality of Residential Apartment Development	Yes	Any future modification to an existing development consent or new development application for properties within the Area will be required to comply with the SEPP and Apartment Design Guide.
SEPP (Building Sustainability Index: BASIX) 2004	Yes	Any future development will be required to meet BASIX requirements.
SEPP (Infrastructure) 2007	Yes	The Proposal will not introduce new uses to the sites within the Area and is considered consistent with the SEPP.

Q6. Is the planning proposal consistent with applicable Ministerial Directions (s.117 directions)?

The Proposal is consistent with the relevant Section 117 Directions as summarised in the table below.

Direction	Requirement	Applicable	Comment	
2. Environment and Heritage				
2.3 Heritage Conservation 3. Housing, Infrastrue	The objective of this direction is to conserve items, areas, objects and places of environmental heritage significance and indigenous heritage significance. cture and Urban Development	Yes	The Proposal aims to better conserve these areas of identified heritage significance.	
	-			
3.1 Residential Zones	The objectives of this direction are to: (a) encourage a variety and choice of housing types to provide for existing and future housing needs, (b) make efficient use of existing infrastructure and services and ensure that new housing has appropriate access to infrastructure and services, and, (c) minimise the impact of residential development on the environment and resource lands.	Yes	The Proposal will continue to allow for a variety of housing types in the Area and allow for an urban form that will minimise the impact of residential development on the local environment.	
3.4 Integrating Land Use and Transport	The objective of this direction is to ensure that urban structures, building forms, land use locations, development designs, subdivision and street layouts achieve the following planning objectives: (a) improving access to housing, jobs and services by walking, cycling and public transport, and (b) increasing the choice of available transport and reducing dependence on cars, and (c) reducing travel demand including the number of trips generated by development and the distances travelled, especially by car, and (d) supporting the efficient and viable operation of public transport services, and (e) providing for the efficient movement of freight.	Yes	Annandale Conservation Area is highly accessible to public transport with bus stops located within close proximity providing frequent services Central railway station, Sydney CBD and other adjacent areas.	
4. Hazard and Risk				

4.1 Acid Sulfate	The objective of this direction	Yes	The Proposal will not result	
Soils	is to avoid significant adverse	163	in the disturbance of any	
	environmental impacts from		soils.	
	the use of the land that has a			
	probability of containing acid			
	sulphate soils.			
4.3 Flood Prone	The objectives of this direction	Yes	A number of sites within the	
Land	are to:		Area are identified as Flood	
	(a) ensure that development of		Control lots within	
	flood prone land is consistent		Leichhardt DCP 2013. Any	
	with the NSW Government's Flood Prone Land Policy and		development applications received for works on these	
	the principles of the <i>Floodplain</i>		lots will be assessed against	
	Development Manual 2005,		all relevant legislation and	
	and		guidelines, both State and	
	(b) ensure that the provisions		Local.	
	of an LEP on flood prone land			
	is commensurate with flood			
	hazard and includes			
	consideration of the potential			
	flood impacts both on and			
6. Local Plan Making	off the subject land.			
0. LOCAI FIAII MAKING	9			
6.3 Site Specific	The objective of this direction	Yes	Site specific controls are not	
Provisions	is to discourage unnecessarily		proposed.	
	restrictive site specific planning			
	controls.			
7. Metropolitan Planning				
7.1	The objective of this direction	Yes	A Plan for Growing Sydney	
Implementation of	is to give legal effect to the		is applicable across the	
A Plan for	planning principles; directions;		State and therefore	
Growing Sydney	and priorities for subregions,		applicable to the site. The	
	strategic centres and transport		Proposal will achieve the	
	gateways contained in A Plan		vision and desired	
	for Growing Sydney.		outcomes of the Plan.	

Section C – Environmental, social and economic impact

Q7. Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats, will be adversely affected as a result of the proposal?

Given the nature of the proposal it is not anticipated that there will be any adverse environmental effects.

Q8. Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

Given the nature of the proposal it is not anticipated that there will be any adverse environmental effects.

Q9. Has the planning proposal adequately addressed any social and economic effects?

Council's consultants, both Godden Mackay Logan and NBRS, have identified that extending the Annandale Conservation Area will allow Council to preserve urban form where it contributes to heritage significance and facilitate development, including alterations and additions, that is not only sympathetic but compliments and reflects the scale of existing buildings and local streetscape.

It is expected that this will have a positive impact upon encouraging social cohesion amongst both existing and future residents.

The proposed LEP amendment does not anticipate any economic effects. The planning proposal does not include a rezoning of any property and all LEP and DCP planning controls that currently apply to subject sites will remain unchanged.

Alongside the proposed extension to the Annandale Conservation Area Council is currently finalising Leichhardt LEP Amendment No.13. This amendment provides for increases in floor space ratio (FSR) within the General Residential (R1) zone.

Approximately 340 properties which are part of the Annandale Conservation Area extension are zoned General Residential (R1).

Lot size	Number of properties	FSR increase
0-149.9 sqm	75 (22.06%)	0.3:1
150-299.9 sqm	203 (59.7%)	0.2:1
300-449.9 sqm	38 (11.18%)	0.1:1
450+ sqm	24	No increase

As a result of the FSR LEP amendment almost 93% of the properties zoned R1 within the proposed extension to Annandale Conservation Area shall see an increase in floor space ratio from 0.1:1 to 0.3:1 on top of the existing 0.6:1 within the suburb of Annandale.

That amendment shall allow landowners greater flexibility and additional floor space to encourage alterations and additions which are of a size and bulk similar to existing structure and streetscape while allowing for any economic benefits that may flow from that building activity resulting in capital expenditure and jobs.

Section D – State and Commonwealth interests

Q10. Is there adequate public infrastructure for the planning proposal?

The Annandale Conservation Area is located in an area well serviced by public transport facilities including regular bus services and bicycle/pedestrian links to Sydney CBD.

The Proposal does not seek to create additional demand on existing infrastructure.

Q11. What are the views of state and Commonwealth public authorities consulted in accordance with the Gateway determination?

If deemed necessary consultation with both State and Commonwealth public authorities could be required by the Department of Planning and Environment at the Gateway Determination stage.

Part 4 – Mapping

Existing Controls

Figure 2 (below) illustrates the existing boundaries of Annandale Conservation Area (C1) as defined within Leichhardt LEP 2013.



Proposed Controls

Figure 3 (below) illustrates the proposed extension to Annandale Conservation Area (C1) as defined within Leichhardt LEP 2013.



Consultation

Community consultation will be undertaken in accordance with the Department of Planning's '*A Guide to Preparing Local Environmental Plans*' and Council's Community Engagement Framework.

The Department's guide provides time frames for the exhibition of 'low impact proposals' and 'all other planning proposals' of 14 days and 28 days respectively.

The Director-General of Planning must approve the form of the planning proposal in accordance with Section 57(2) of the EP&A Act 1979. This is to ensure the proposal complies with the Gateway Determination before community consultation is undertaken.

Community consultation will include:

- Notification placed in local newspapers;
- Exhibition material provided at Leichhardt Council facilities; and
- The Planning Proposal made available on Council's and the Department of Planning's websites.

All landowners will be notified in writing by Council of the Proposal.

Project Timeline

Table below outlines a timeline for completion of the Proposal if approved for public exhibition at Gateway Determination, subject to Gateway requirements.

Project Timeline	Estimated Timeline	
Estimated commencement date (date of Gateway Determination)	October 2017	
Timeframe for government agency consultation (pre and post exhibition as required by Gateway Determination)	28 days	
Commencement and completion dates for public exhibition period	December 2017	
Consideration of submissions	February 2018	
Consideration of Proposal post-exhibition and reporting to Council	March 2018	

Date of submission to DP&E to finalise amended LEP	April 2018
Anticipated date Relevant Planning Authority (RPA) will make the Plan (if delegated)	April 2018
Anticipated date RPA will forward Plan to DP&E for notification	April 2018

Conclusion

To preserve the characteristics which reflect the Statement of Significance of the existing Annandale Conservation Area (C1) and ensure that buildings/structures which contribute to the landform and history of Annandale cannot be demolished under the Exempt & Complying Codes SEPP it is proposed to extend the conservation area.

This Planning Proposal to facilitate an LEP amendment has been prepared in accordance with the Department's published guidelines including stated objectives, intended outcomes, detailed justification for the proposed change and public consultation in accordance with Council / Department of Planning requirements.

The proposed extension of the Annandale Conservation Area shall provide greater certainty for existing and future property owners and residents of the suburb regarding the built form to be preserved and clarify the types of alterations and additions that shall be encouraged to ensure consistency in the decision-making process.